

STATES OF JERSEY



PROPOSED GOVERNMENT PLAN 2022– 2025 (P.90/2021): ELEVENTH AMENDMENT

SCHOOL FUNDING

Lodged au Greffe on 30th November 2021
by Deputy R.J. Ward of St. Helier

STATES GREFFE

PROPOSED GOVERNMENT PLAN 2022–2025 (P.90/2021): ELEVENTH
AMENDMENT

1 PAGE 3, PARAGRAPH (f) –

After the words “Appendix 2 – Summary Tables 5 (i) and (ii) to the Report” insert the words –

“, with provision to be made from the Covid-19 Reserve within the General Reserve, to the Children, Young People, Education and Skills Department to ensure that all schools have a guaranteed minimum 15% headroom funding remaining after staffing and accommodation costs have been taken into account.”

DEPUTY R.J. WARD OF ST. HELIER

Note: After this amendment, the proposition would read as follows –

THE STATES are asked to decide whether they are of opinion –

to receive the Government Plan 2022 – 2025 specified in Article 9(1) of the Public Finances (Jersey) Law 2019 (“the Law”) and specifically –

- (a) to approve the estimate of total States income to be paid into the Consolidated Fund in 2022 as set out in Appendix 2 – Summary Table 1 to the Report, which is inclusive of the proposed taxation and impôts duties changes outlined in the Government Plan, in line with Article 9(2)(a) of the Law;
- (b) to approve the Changes to Approval for financing/borrowing for 2022, as shown in Appendix 2 – Summary Table 3 to the Report, which may be obtained by the Minister for Treasury and Resources, as and when required, in line with Article 9 (2)(c) of the Law, of up to those revised approvals;
- (c) to approve the transfers from one States fund to another for 2022 of up to and including the amounts set in Appendix 2 – Summary table 2 to the Report, noting that the transfer from the Consolidated Fund to the Technology Fund is subject to the Assembly’s approval of a proposition to create such a Fund in 2022, in line with Article 9(2)(b) of the Law;
- (d) to approve each major project that is to be started or continued in 2022 and the total cost of each such project and any amendments to the proposed total cost of a major project under a previously approved Government Plan, in line with Article 9(2)(d), (e) and (f) of the Law and as set out in Appendix 2 - Summary Table 4 to the Report;
- (e) to endorse the efficiencies and other re-balancing measures for 2022 contained in the Government Plan as set out in Appendix 2 Summary

Table 6 and reflected within each gross head of expenditure in Appendix 2 – Summary Table 5(i);

- (f) to approve the proposed amount to be appropriated from the Consolidated Fund for 2022, for each head of expenditure, being gross expenditure less estimated income (if any), in line with Articles 9(2)(g), 10(1) and 10(2) of the Law and set out in Appendix 2 – Summary Tables 5(i) and (ii) of the Report, with provision to be made from the Covid-19 Reserve within the General Reserve, to the Children, Young People, Education and Skills Department to ensure that all schools have a guaranteed minimum 15% headroom funding remaining after staffing and accommodation costs have been taken into account.;
- (g) to approve up to £480 million to be appropriated from the Consolidated Fund for the Past Service Pension Liabilities Refinancing head of expenditure, subject to the availability of funding, which may include, in full or in part, use of the borrowing/financing referred in paragraph (b);
- (h) to approve the estimated income, being estimated gross income less expenditure, that each States trading operation will pay into its trading fund in 2022 in line with Article 9(2)(h) of the Law and set out in Appendix 2 – Summary Table 7 to the Report;
- (i) to approve the proposed amount to be appropriated from each States trading operation's trading fund for 2022 for each head of expenditure in line with Article 9(2)(i) of the Law and set out in Appendix 2 – Summary Table 8 to the Report;
- (j) to approve the estimated income and expenditure proposals for the Climate Emergency Fund for 2022 as set out in Appendix 2 – Summary Table 9 to the Report;
- (k) to approve an amendment to the policy of the Strategic Reserve Fund to enable that Fund to be used as a holding Fund for any or all monies related to the repayment of debt raised through external financing, with the monies used to offset the repayment of debt, as and when required; and
- (l) to approve, in accordance with Article 9(1) of the Law, the Government Plan 2022-2025, as set out at Appendix 3 to the Report.

REPORT

Headroom funding is the amount of money available after the costs of staffing and general running of school facilities is accounted for.

In 2018 I lodged a similar [amendment to the Common Strategic Policy](#), requesting that an additional strategic policy be included, that Children should be able to “*Attend schools that have guaranteed minimum 15 per cent headroom funding so that there are well-resourced classrooms that can support learning*”

However, the Council of Ministers amended my amendment, removing any percentage figures and diluted this to read as follows;

“Be able to attend schools that are well-resourced, including good levels of financial headroom so that schools can positively support the achievement of the best outcomes for all children”.

As we can see from the current school deficits detailed in Appendix 1, this simply did not happen.

It is clear from the Government's recognition of those same deficits that funding available for resources and materials for day-to-day teaching and learning is currently inadequate. A new school funding formulae is promised but there is not clarity as to the available spend for schools. In order to give certainty going forward, this amendment guarantees a minimum of 15% of funding available for headroom costs.

This amendment does not cut into the funding requirements for other costs of teachers, other school staff, heating etc. It requires an additional 15% to be available after this is funded.

Without this safeguard in place schools will continue to struggle to fund the basic teaching materials. They will also struggle to plan long term in the changing world of curricula and resources required.

Financial and Manpower implications

Without further details of the outcome of that funding formula review, it is difficult - if not impossible, to fully calculate the financial implication of this Amendment. However, it is anticipated that, taking into account an average existing headroom of 5%¹, the additional cost to bring this to 15% could be approximately £8.5 million².

This indicates why it is a decision that needs to be taken now – so that such headroom can be factored into the funding review and that a long term sustainable financial model can be put in place.

¹ [WQ 167/2018](#): N.B it is noted that Headroom average was only provided for secondary schools. It is further noted that this figure of 5% is from 2018 and that the current average is likely to be far lower, as several schools have end of year deficits, as detailed in Appendix 1.

² Based upon the School Expenditure figures within [WQ282/2021](#) – 10% of the annual school expenditure of £85,363,992

Appendix 1

Row Labels	Sum of 2016 Budget	Sum of 2016 Expenditure	Sum of 2016 Variance	Sum of 2017 Budget	Sum of 2017 Expenditure	Sum of 2017 Variance	Sum of 2018 Budget	Sum of 2018 Expenditure	Sum of 2018 Variance	Sum of 2019 Budget	Sum of 2019 Expenditure	Sum of 2019 Variance	Sum of 2020 Budget	Sum of 2020 Expenditure	Sum of 2020 Variance
Fee Pajing Schools	5,205,602	5,100,462	105,120	5,201,583	5,113,322	88,261	5,436,546	5,380,780	55,766	5,142,108	5,697,368	(555,260)	5,594,472	5,939,763	(345,291)
Jersey College for Girls	2,379,726	2,359,768	19,958	2,332,982	2,396,817	(63,835)	2,340,830	2,279,107	61,723	2,290,298	2,533,292	(243,074)	2,341,880	2,647,943	(306,063)
Jersey College for Girls Prep	382,672	367,286	15,387	422,087	404,009	18,078	466,917	444,414	22,503	420,289	524,954	(104,665)	391,992	428,567	(36,575)
Victoria College	2,165,263	2,131,605	33,658	2,160,792	2,069,691	91,101	2,259,828	2,412,660	(152,832)	2,133,847	2,433,508	(299,661)	2,505,600	2,689,685	(184,085)
Victoria College Preparatory	277,941	241,823	36,118	285,722	242,905	42,817	368,971	244,600	124,371	297,754	205,614	92,140	355,000	173,569	181,431
Highlands College	9,340,962	9,575,917	(234,955)	9,211,132	9,371,761	(160,629)	9,100,826	9,244,424	(143,598)	9,700,513	9,830,646	(130,134)	10,195,000	10,272,858	(77,858)
Highlands College	9,340,962	9,575,917	(234,955)	9,211,132	9,371,761	(160,629)	9,100,826	9,244,424	(143,598)	9,700,513	9,830,646	(130,134)	10,195,000	10,272,858	(77,858)
Primary Schools	27,293,685	26,909,359	384,326	29,226,821	28,742,561	484,260	31,260,437	31,251,268	9,169	31,784,511	32,150,285	(365,774)	33,772,000	34,198,612	(426,612)
Bel Royal School	1,055,053	1,057,761	(2,708)	1,144,977	1,107,292	37,685	1,493,545	1,486,125	7,420	1,543,133	1,568,607	(25,474)	1,572,000	1,645,633	(73,633)
d'Auvergne School	1,827,849	1,798,327	29,522	2,040,153	1,997,490	42,663	2,204,626	2,174,791	29,835	2,281,988	2,310,903	(28,915)	2,438,000	2,474,712	(36,712)
First Tower School	1,728,393	1,686,769	61,624	1,845,303	1,831,384	13,919	1,884,061	1,897,955	(13,894)	1,923,485	1,921,330	2,155	2,064,000	2,041,052	22,948
Grands Yaux School	1,004,263	1,001,880	2,383	1,045,041	1,035,028	10,013	1,086,729	1,079,289	7,440	1,122,972	1,166,737	(43,765)	1,221,000	1,230,681	(9,681)
Grouville School	1,667,762	1,644,026	23,736	1,755,571	1,688,682	66,889	1,834,106	1,833,646	460	1,842,923	1,867,915	(24,992)	1,987,000	2,054,600	(67,600)
Janvin School	1,711,949	1,692,990	18,959	1,844,719	1,848,970	(4,251)	1,905,638	1,930,275	(24,637)	1,936,229	1,942,202	(5,973)	2,031,000	2,063,840	(32,840)
La Moje School	1,570,217	1,501,914	68,303	1,719,701	1,696,037	23,664	1,741,786	1,746,866	(5,080)	1,793,624	1,808,244	(14,620)	1,916,000	1,912,585	3,415
Les Landes School	866,657	874,466	(7,809)	888,309	894,417	(6,108)	917,353	918,181	(828)	937,742	959,274	(21,532)	998,000	1,000,921	(2,921)
Mont Nicole School	1,174,224	1,151,101	23,123	1,179,555	1,171,048	8,507	1,220,420	1,268,046	(47,626)	1,202,088	1,304,703	(102,615)	1,296,000	1,340,281	(44,281)
Plat Douet School	1,768,600	1,734,609	33,991	2,032,632	1,999,513	33,119	2,056,874	2,071,810	(14,944)	2,088,040	2,123,977	(35,937)	2,280,000	2,277,960	2,040
Plouge Blouillon School	1,355,886	1,324,998	30,888	2,107,311	2,146,325	(39,014)	2,424,018	2,455,661	(31,643)	2,511,476	2,595,337	(83,861)	2,566,000	2,681,589	(115,589)
Samares School	1,303,159	1,283,705	19,454	1,332,924	1,335,693	(2,769)	1,369,719	1,345,385	24,334	1,432,521	1,377,974	54,547	1,451,000	1,360,978	90,022
Springfield School	1,105,537	1,124,758	(19,221)	1,197,749	1,192,130	5,619	1,248,689	1,259,789	(11,100)	1,297,766	1,285,507	12,259	1,327,000	1,319,423	7,577
St Clement School	1,009,716	1,008,459	1,257	1,014,703	994,358	20,345	1,207,474	1,211,983	(4,509)	1,204,466	1,217,659	(13,193)	1,294,000	1,331,768	(37,768)
St John School	969,027	943,914	25,113	1,014,281	973,995	40,286	1,068,288	1,047,612	20,676	1,046,963	1,013,858	33,105	1,117,000	1,123,951	(6,951)
St Lawrence School	967,877	963,635	4,242	1,007,124	1,000,096	7,028	1,040,582	1,034,058	6,524	1,070,661	1,064,942	5,719	1,142,000	1,136,171	5,829
St Luke School	893,785	897,435	(3,650)	1,017,724	906,161	111,563	1,071,664	1,084,432	(12,768)	1,002,571	1,043,305	(40,734)	1,141,000	1,179,649	(38,649)
St Martin School	970,473	966,296	4,177	999,242	980,418	18,824	1,045,102	1,031,607	13,495	1,061,367	1,066,347	(4,980)	1,138,000	1,139,326	(1,326)
St Mary School	840,359	829,121	11,238	916,360	896,093	20,267	888,882	888,972	(90)	890,611	911,410	(20,799)	944,000	1,024,150	(80,150)
St Peter School	993,655	1,023,750	(30,095)	1,033,152	1,027,836	5,316	1,075,930	1,098,756	(22,826)	1,094,170	1,108,380	(14,210)	1,156,000	1,172,568	(16,568)
St Saviour School	1,027,297	994,445	32,852	1,121,784	1,077,238	44,546	1,426,366	1,376,960	49,406	1,440,294	1,429,798	10,496	1,529,000	1,548,793	(19,793)
Trinity School	881,987	825,081	56,906	968,906	952,356	16,550	1,048,585	1,029,063	19,522	1,059,421	1,061,877	(2,456)	1,164,000	1,137,979	26,021
Secondary Schools	23,794,767	24,022,069	(227,302)	24,340,525	24,679,413	(338,889)	25,091,048	26,577,955	(1,486,907)	25,602,296	27,665,975	(2,063,679)	28,190,000	29,958,228	(1,768,228)
Grainville	4,199,144	4,212,678	(13,534)	4,421,929	4,429,179	(7,250)	4,736,794	5,066,416	(329,622)	5,030,764	5,387,069	(356,305)	5,488,000	5,798,048	(310,048)
Haute Vallée	4,298,440	4,492,938	(194,498)	4,417,986	4,596,762	(178,776)	4,595,587	5,047,346	(451,759)	4,583,253	5,382,701	(799,448)	4,841,000	5,442,318	(601,318)
Hautlieu	5,476,323	5,478,740	(2,417)	5,586,739	5,554,846	31,893	5,776,084	5,761,730	14,354	5,909,540	5,957,610	(48,070)	6,372,000	6,309,494	62,506
Le Rocquier	5,412,211	5,420,315	(8,104)	5,421,817	5,463,021	(41,204)	5,598,551	5,733,473	(134,922)	5,455,935	5,983,745	(527,810)	5,649,000	6,238,218	(589,218)
Les Quennevais	4,408,649	4,417,399	(8,750)	4,492,054	4,635,906	(143,852)	4,384,032	4,968,990	(584,958)	4,622,804	4,954,849	(332,045)	5,840,000	6,140,150	(300,150)
Special Schools	3,571,002	3,472,116	98,887	3,776,017	3,620,077	155,941	3,948,463	3,940,752	7,711	4,195,741	4,424,542	(228,801)	4,304,000	5,194,532	(890,532)
La Sentie	1,298,635	1,232,188	66,447	1,220,987	1,134,595	86,393	1,200,609	1,176,211	24,398	1,223,873	1,240,435	(16,562)	1,275,000	1,407,695	(132,695)
Mont-à-l'Abbé	2,272,367	2,239,928	32,439	2,555,030	2,485,482	69,548	2,747,854	2,764,541	(16,687)	2,881,368	3,124,481	(243,113)	3,024,000	3,664,719	(640,719)
La Passerelle										90,500	59,627	30,873	5,000	122,157	(117,157)
Grand Total	69,206,019	69,079,941	126,077	71,756,078	71,527,134	228,944	74,837,320	76,395,179	(1,557,859)	76,425,169	79,768,816	(3,343,647)	82,055,472	85,563,992	(3,508,520)